

DEPARTMENT OF STATE
AIRGRAM
(Departmental and Foreign Service)

794.00(W)/2-262

A-661

CONFIDENTIAL

TO : DEPARTMENT OF STATE

INFO : LONDON A-23, COMUS/J A-196, CINCPAC A-248, CINCPACFLT UNN
CINCUSARPAC, CINCPACAF UNN

DEPT PASS: CNO, SA, COFSAF, SECDEF, JSC, CIA, ACTION

FROM : AmEmbassy TOKYO

DATE: February 2, 1962

SUBJECT: JOINT WEEKA NO. 5

REF: NAVY for CNO -1
OSD for SECDEF -1
OSD for JSC -1
Air for COFSAF -1
Army for SA -1

CONTENTS

1. LDP Challenges JSP on China Issue
2. Democratic Socialist Party (JSP) Convention
3. Signing of Agreement with Thailand in Settlement of Special Yen Issue
4. Conference on Cultural and Educational Interchange Concludes
5. MSDF Sets up Detachment on AMAMI Island
6. Canadian Warships Visit Japan

POLITICAL

1. LDP Challenges JSP on China Issue

Liberal Democratic Party (LDP) January 28 issued official party position on joint communique signed by SUZUKI mission in Peiping January 13 (WEEKA 3, Item 1), at same time announcing plans for series nationwide speech meetings to carry criticism of communique home to public. LDP statement termed JSP "mouthpiece of Communist China," "hardly distinguishable from Communist Party," and declared that "positive neutrality" had been exposed as deception. At end of point by point criticism of communique, LDP declared its own policy was to promote economic and cultural exchange with Communist China while preserving existing friendly relations with US and Taiwan.

FORM 11-61 DS-323

CONFIDENTIAL

FOR DEPT. USE ONLY

☒ In ☐ Out

Drafted by: See last page

Contents and Classification Approved by:

Clearances:

CLASSIFIED FILE

AIRGRAM NO. A-661

Tokyo

CONFIDENTIAL

- 2 -

JSP January 30 challenged LDP to turn proposed speech meetings into two-party debates, not only on China issue but on RCK talks. Conservatives have accepted on conditions debate be confined to China issue (inasmuch as inappropriate touch on current diplomatic negotiations), and that Democratic Socialist Party (DSP) be included. Further discussions on conditions speech meetings continue, with Socialists adamant DSP be excluded. (OFFICIAL USE ONLY)

Comment: LDP move calculated as part of campaign to sustain public criticism of joint communique for maximum affect in Upper House election campaign. Party also intends to demonstrate that Ikeda is not content merely to have administration defend itself against opposition interpellation in Diet when it has good issue to exploit on offensive. Having taken initiative in announcing speech meetings, LDP would appear to be in good bargaining position to set conditions for conversion into inter-party debates. (OFFICIAL USE ONLY)

2. Democratic Socialist Party (DSP) Convention (WEEKA 52, Item 2)

As expected, Chairman NISHIO and SecGen SONE re-elected by DSP convention January 25-27. Newly formed Central Executive Committee reduced from 35 to 29 members with slight increase in proportion of Nishio supporters. Key features of convention were: 1) adoption Party platform (replacing provisional platform of past two years) with compromise provision favoring "minimum measures" of self-defense but registering Party "disapproval of rearmament"; and 2) emphasis on "distinctive" DSP concept of "welfare state", stressing superiority over welfare aims of Socialist Party and Liberal Democratic Party. Convention also strongly attacked JSP joint communique issued in Peiping (WEEKA 3, Item 1), approving demand by local chapters that Socialist International be requested to denounce communique. (OFFICIAL USE ONLY)

Comment: With back against wall in mid-year Upper House election, DSP could ill-afford display of disunity seen at 1961 Convention, when Nishio-Sone leadership challenged by anti-mainstream made up of former members JSP KAWAKAMI faction. Although Party put up brave front at Convention, it has made little progress since inauguration January 1960 in projecting distinctive or positive image with broad appeal to electorate. (LIMITED OFFICIAL USE)

ECONOMIC

3. Signing of Agreement with Thailand in Settlement of Special Yen Issue

Agreement signed in Bangkok January 31 in final settlement Thai

CONFIDENTIAL

*Tokyo*CONFIDENTIAL

- 3 -

Special Yen problem. Dispute over interpretation of provision in 1955 agreement for \$26.7 million of Japanese credits and investment resolved by complete GOJ capitulation to Thai Government insistence that these were to be outright grants. Japan will pay \$2.8 million a year for seven years beginning May 1962 and \$7.2 million in eighth year, all to be used for purchase Japanese capital goods. Press critical of concession by GOJ, stating Government explanations "not understandable". Socialists violently attacked PriMin and FonMin in Diet interpellations, and alleged that American lawyer played mysterious role in negotiations as representative Thai FonOff. (OFFICIAL USE ONLY)

Comment: Socialists, who have little liking for SEATO member Thailand, trying to utilize agreement in attacks on Governments in same way they used Vietnamese reparations agreement two years ago, but doubtful if they will be able to build this into major issue. GOJ glad to end vexatious diplomatic problem and hopes agreement will remove stumbling block in relations with traditionally friendly Thailand. (OFFICIAL USE ONLY)

CULTURAL

4. Conference on Cultural and Educational Interchange Concludes
(WEEKA 4, Item 2)

The Joint US-Japan Conference on Cultural and Educational Interchange (WEEKA 4, Item 2) concluded in Tokyo January 31 with adoption final communique listing recommended priority actions and general recommendations intended to strengthen effectiveness of cultural exchange. Recommended priorities, calling for greater emphasis on young persons of demonstrated ability, include: language teaching; joint research efforts and seminars on common problems; close coordination public and private agencies and possible creation new instrumentalities for interchange supported but not controlled by governments; increased exchanges in arts; better preparation of exchange students; and increased translation and abstracting of Japanese materials. Agreed to meet again in US in 1963 to review progress and assess future needs. (UNCLASSIFIED)

Comment: Participants, FonOff, and other observers pleased that Conference developed concrete series of suggestions beyond expectations at outset. Unusually broad area of agreement reached on objectives and priorities in cordial, informal atmosphere. Wide front-page publicity given to communique, supplemented by numerous roundtable and individual interviews with delegates in press as well as on radio and TV. (OFFICIAL USE ONLY)

CONFIDENTIAL

AIRGRAM NO. A-661

Tokyo

CONFIDENTIAL

- 4 -

MILITARY

Navy

5. MSDF Sets up Detachment on Amami Island

MSDF February 1 established small base detachment at Koniya village on Amami Island, south of Kyushu. Base will have mission of supporting joint SDF communications station scheduled for completion in fall 1962 on Kikaigashima, small island nearby. New detachment subordinate to Sasebo Regional District. Koniya has shallow water harbor with pier capable of accommodating patrol craft. New detachment will run ferry from Amami to Kikaigashima. Auxiliary minesweeper, Yumishima (YAN 20) will be assigned to detachment. Formal dedication new base detachment tentatively planned for March 6. (CONFIDENTIAL)

Comment: None.

6. Canadian Warships Visit Japan

Three Canadian warships, ASSINIBOINE, OTTAWA, and McLEAN, all 2,800-ton destroyers, arrived in Yokosuka January 28 for two-week goodwill visit to Japan. Visit made under terms UN Status of Forces Agreement. (UNCLASSIFIED)

Comment: Visit provided useful occasion to invoke provisions Agreement utilized infrequently in recent years. (OFFICIAL USE ONLY)

REISCHAUER

AL
ALSeligmann
RCCollins

POL:JSSutterlin

ECON:JSylvester
(Item 3)

USIS:WHKeogh
(Item 4)

NavAtt:CdrWNMorgan
(Items 5 & 6)

J.S.S.
USIS:ITzenberg
ArmAtt:MajJRHBeck
NavAtt:CdrWNMorgan
AirAtt:MajJAFerwin

CONFIDENTIAL

ORIGIN/ACTION

11A-15

DEPARTMENT OF STATE

AIRGRAM

(Departmental and Foreign Service)

794.00(W)/2-962

RM/R	REP	AF
2	1	
ARA	EUR	FE
		4
NEA	CU	INR
	5	
E	P	IO
L	FBO	AD
		11
AGR	COM	FRB
2	2	
INT	LAB	TAR
	2	
TR	XMB	AIR
2		15
ARMY	CIA	NAVY
35	16	20
OSD	USIA	NSA
2	9	3

A-684
NO.

CONFIDENTIAL

TO : DEPARTMENT OF STATE

INFO : LONDON A-25, COMUS/J A-202, CINC PAC A-256, CINC PACFLT Unn
CINCUSARPAC, CINC PACAF Unn

DEPT PASS: CNO, SA, COFSAP, SECDEF, JSC, DISTRIBUTION

FROM : AmEmbassy TOKYO

SUBJECT: JOINT WEEKA NO. 6

REF :

1962 FEB 12 AM 11 24
DATE: February 9, 1962

CONTENTS

1. Attorney General Kennedy's Visit
2. Leftist Students Disrupt Meeting with Attorney General
3. Socialists Object to LDP Leader's Remarks on Okinawa
4. Japan-Netherlands-Indonesia-West New Guinea
5. Japan-Korea
6. GOJ Reacts Sharply to Ryukyu Legislature Resolutions on Reversion
7. Government Mulls Participation in OAEC
8. MSDF P2V-7 Crashes

POLITICAL

1. Attorney General Kennedy's Visit

Attorney General Kennedy's visit has made striking impression on Japanese, exceptionally friendly press reporting in great detail enthusiastic reception and expressing admiration for his energetic efforts to meet with Japanese in all circles. On February 5, morning after arrival, Mr. Kennedy held series of meetings with Primin IKEDA, FonMin KOSAKA, Justice Min UEKI, Chief Justice YOKOTA, and other GOJ leaders, press singling out his remarks that US would work with EEC so as also to benefit Japan; that he hoped US would be able to cooperate with Japan in regard to AID purchases; and that US Government still has question of cotton equalization fee under consideration. In exclusive interviews with leading dailies, frontpaged by papers concerned, Attorney

FORM DS-323
11-61

CONFIDENTIAL

FOR DEPT. USE ONLY

☒ In ☐ Out

Drafted by:

See last page

Contents and Classification Approved by:

Clearances:

FILED
MAR 13 1962

CLASSIFIED FILE

AIRGRAM NO. _____

CONFIDENTIAL

-2-

General took attitude on international problems summarized by Asahi as "flexibility on surface with firm core"; he repeatedly declared that relations with Communist China, ROK, etc., were problems Japan must solve itself.

On February 6 Mr. Kennedy met separately with leaders three major parties and young businessmen, newspapers highlighting frank exchange of views with Socialists (JSP) in which Mr. Kennedy listened carefully to series of demands on US and then challenged JSP representatives to give examples of similar criticism of Communists. Session with LDP less dramatic but included "slip-of-tongue" re Okinawa by Policy Board Chairman TANAKA (see Item 3). Following major speech and award of honorary degree at Nihon University Mr. Kennedy visited Waseda University campus for discussion with representatives several universities, marred by heckling of small Communist-led group (see Item 2). At press conference at end of second day's activities, Mr. Kennedy said he was impressed by concern about Okinawa expressed by all with whom he met.

During visit Kansai February 7-8 Attorney General followed equally rigorous schedule, including visits to schools and factories, meetings with students, labor leaders, etc. Mrs. Kennedy's activities, such as visit to crippled childrens home and subway ride, have also received warm human interest coverage in press. (OFFICIAL USE ONLY)

A Comment: Extraordinarily full press coverage of Attorney General's visit reflects admiration for "new frontier" spirit and sincere appreciation of Mr. Kennedy's frank and open approach. Although Mr. Kennedy has cautioned against raising hopes for solution political and economic problems as result of visit, Japanese cannot help but have impression their views received sympathetic attention. (LIMITED OFFICIAL USE)

2. Leftist Students Disrupt Meeting with Attorney General

60 On Attorney General's arrival Waseda University February 7 for meeting with student representatives, vocal minority (estimated by press at 100-200 members Communist-affiliated student organizations) disrupted session by shouting anti-American slogans. Friendly overflow crowd of about 3500 students (additional 3000-4000 waited outside) deprived of opportunity to hear out either Attorney General or their own representatives. When Mr. Kennedy invited one of noisiest of students to platform to have his say, latter launched into street-corner political harangue and eventually had to be removed by guards. Although clamor continued until end of meeting, TV tape of proceedings shown nationally overcame acoustical difficulties and portrayed in sharp contrast behavior of student agitators and calm attitude Mr. Kennedy who, when he got floor, emphasized respect for freedom of speech and worth of individual in American democracy.

CONFIDENTIAL

Numerous editorials and columns commenting on Waseda incident praised Attorney General for calm attitude, courage, and sincere desire to exchange views with students; judgment of press and comments to Embassy by numerous observers all to effect Mr. Kennedy came out on top. Following incident, large group of Waseda students called at Embassy to apologize. In own comments on affair, Attorney General emphasized that he was not upset by student disturbances, which should be regarded in proper perspective. (LIMITED OFFICIAL USE)

Comment: Embassy had been forewarned by authorities that disturbances might occur, but decision was made to proceed with Waseda program on grounds it would not reach serious proportions and no threat to Mr. Kennedy's personal safety involved. Waseda incident followed worldwide Communist pattern of creating incidents to embarrass US official visitors abroad; on balance, however, it has probably served further to discredit Communist-led student organizations, while unperturbed, objective attitude of Attorney General has enhanced enthusiastic reception he is being accorded in Japan (Item 1). (CONFIDENTIAL)

3. Socialists Object to LDP Leader's Remarks on Okinawa

In course of meeting between LDP leaders and Attorney General Kennedy (Item 1), LDP Policy Board Chairman Kakuei TANAKA clumsily suggested that return of administrative rights in Okinawa be conditioned on revision Japanese Constitution and stepped-up rearmament. Remarks widely reported in press and seized upon by Socialists in Lower House Budget Committee February 7 where they have refused to continue hearings until government makes satisfactory explanation. PriMin IKEDA flatly stated return administrative rights was ardently desired by all Japanese and in no way related to rearmament or constitutional revision. He first declined comment on Tanaka statement, insisting it was made as private individual, but later produced written statement by Tanaka that he meant it would cause great difficulty for Japan if conditions such as constitutional revision and rearmament were set by US for return administrative rights. Socialists, still unsatisfied, refused to attend Budget Committee February 8, delaying passage supplementary budget scheduled that day. (OFFICIAL USE ONLY)

Comment: Inasmuch as GOJ leaders promptly disassociated themselves from Tanaka statement, dispute probably manageable. No attempt made to involve Attorney General in matter. Certain that opposition will make most of Tanaka statement in speech rallies, etc., in attempt to divert attention from JSP-Chicom joint communique (WEEKA 5, Item 1) and bring constitutional revision issue into Upper House elections. (CONFIDENTIAL)

4. Japan-Netherlands-Indonesia-West New Guinea

GOJ placed in awkward position by Dutch flights passing through Haneda (Tokyo) airport with groups of soldiers headed for West New Guinea (WNG). GOJ: a) refused KLM permission January 31 land charter flights carrying such soldiers; b) searched regular KLM flight February 4 to ensure no weapons aboard; and c) used technicality to deny landing rights February 7 to DC-8 which KLM wished substitute for regular DC-7 because of increased number of military passengers. FonOff informed Dutch Embassy that GOJ strongly opposed use of Japanese route to carry military personnel to WNG but legally could not stop regular flights carrying soldiers as commercial passengers. Indonesian protests met with same response. (CONFIDENTIAL)

Comment: GOJ disturbed by Dutch handling of troop movements since they believe Dutch fully aware GOJ's strict neutrality in WNG dispute and Japanese sensitivity to Indonesian displeasure. Publicity has greatly complicated situation for Japanese but GOJ sees no way to prohibit regular KLM flights even if they include military passengers. (CONFIDENTIAL)

5. Japan-Korea

Japan-ROK subcommittees have reached number of procedural agreements to prepare for political-level negotiations promised by PriMin IKEDA in March. Claims subcommittee has agreed hear GOJ's detailed legal comments on ROK claims presentation, and fisheries subcommittee has agreed expedite resources talks so that delegations can exchange drafts of proposed fisheries convention by mid-March. Series of economic moves may also contribute to momentum. Among these are: a) possible GOJ purchase of substantial quantity Korean rice, b) despatch of GOJ economic planning group to ROK in March; and c) organization of several Japanese private economic missions to Korea to survey various cooperative economic ventures. (CONFIDENTIAL)

Comment: Improved atmosphere in ROK-Japan talks can probably be attributed to Ikeda's commitment re political negotiations and unusually cooperative and flexible tactics displayed by Korean delegation. Most encouraging symptoms of movement toward rapprochement, however, may be those appearing in economic field. (CONFIDENTIAL)

6. GOJ Reacts Sharply to Ryukyu Legislature Resolutions on Reversion

FonOff reacted sharply to resolutions passed February 1 by Ryukyuan Legislature which, in addition customary call for reversion, appealed to UN members to work for return of administrative rights to Japan within framework

A
C
T
I
O
N
C
O
P
Y

AIRGRAM NO. _____

CONFIDENTIAL

-5-

UN anti-colonialism resolution. FonOff told press and informally sent word to GRI that linking of colonialism with Okinawa not only "theoretically wrong" but unwise from point of view best interests of Okinawa. (UNCLASSIFIED)

Comment: Okinawan resolutions likely cause GOJ serious embarrassment since Socialists (JSP) can be expected make full use of Legislature's appeal to UN in attacking GOJ's Okinawa policy. FonOff much disappointed in OLDP leadership which in spite of OLDP's majority in Legislature permitted resolutions to be passed unanimously. (CONFIDENTIAL)

ECONOMIC

7. Government Mulls Participation in OAEC

FonMin gave press basic info February 2 concerning ECAFE SecGen request for Japanese adherence to "Joint Declaration," which includes agreement to establish new Organization for Asian Economic Cooperation (OAEC). Moderate press attention and editorial comment has been generally along lines that Japan must take "positive attitude" toward cooperation with Asia but there is pronounced lack of enthusiasm for immediate agreement establish new organization this purpose. Cabinet February 7 failed to adjust differences among various Ministries and postponed adoption position on proposal until next week. (UNCLASSIFIED)

Comment: ECAFE initiative comes at difficult time for Japan. While GOJ concern over real or imagined isolation from regional groupings tends to dispose it favorably toward OAEC proposal, it seems acutely aware little economic merit in vaguely-defined functions and purposes OAEC. (OFFICIAL USE ONLY)

MILITARY

NAVY

8. MSDF P2V-7 Crashes.

MSDF patrol plane (P2V-7) crashed into sea off its Hachinohe base on February 6 while on routine flight. Pilot was MSDF Commander with over three years experience in this type aircraft. One man escaped with serious injuries, three bodies were recovered and seven other persons aboard are presumed to have been trapped in aircraft, which has not yet been located. MSDF requested that U.S. submarine rescue ship COUCAL assist in salvage of plane. Commander Naval Forces Japan stated that COUCAL available about February 9. (UNCLASSIFIED)

CONFIDENTIAL

AIRGRAM NO. _____

CONFIDENTIAL

-6-

Comment: This is first loss of P2V-7 aircraft by MSDF in almost seven years of operations. (UNCLASSIFIED)

REISCHAUER

J. S.

ALSeifmann:dmg
JSSutterlin
WHGleysteen

ECON:WECulbert
(Item 7)

NavAtt:CdrWNMorgan
(Item 8)

USIS:IIzenberg
NavAtt:CdrWNMorgan
ArmAtt:LtColRCDoctor
AirAtt:MajBMSsharp

CONFIDENTIAL

ORIGIN/ACTION

DEPARTMENT OF STATE

AIRGRAM

(Departmental and Foreign Service)

794.00(w)/2-1662

RM/R 2	REP 1	AF
ARA	EUR	FE 4
NEA	CU 3	INR
E	P	IO
L	FBO	AID 11
AGR 2	COM 2	FRB
INT	LAB 2	TAR
TR 2	XMB	AIR 15
ARMY 30	CIA 16	NAVY 20
OSO 2	USIA 11	NSA 3
NSC 2		

A-700

CONFIDENTIAL

TO : DEPARTMENT OF STATE

INFO : LONDON A-26, COMUS/J A-209, CINCPAC A-264, CINCPACFLT Unn,
CINCUSARPAC, CINCPACAF Unn.

DEPT PASS: CNO, SA, COMSAR, SECDEF, JCS, OASD & DISTRIBUTION
BRANCH

FROM : AmEmbassy TOKYO

DATE: February 16, 1962

SUBJECT : JOINT WEEKA NO.

REF :

CONTENTS

1. Attorney General Visit
2. Compromise on Tanaka's Statement re Okinawa Permits Diet
Budget Hearings Continue
3. Socialists Push Okinawa Issue
4. LDP Approves Substitute Bill on Political Violence
5. Japan-Indonesia-Netherlands
6. Defense Bills

POLITICAL

1. Attorney General Visit (WEEKA 6, Items 1 and 2)

Attorney General Kennedy Feb 10 concluded highly successful visit to Japan during which he maintained unprecedentedly heavy schedule and received sustained laudatory press coverage, often driving almost all other news off front pages. In addition to activities noted ref WEEKA and farewell reception and dinner, during last day he attended exhibition aikido or art self defense at 6 a.m., toured industrial areas Kawasaki, held roundtable with labor union representatives, attended Press Club luncheon, and paid farewell calls on three major newspapers.

Praise of visit continued in columns, editorials, radio and TV during week after departure, emphasizing theme that Attorney General's

FORM DS-323
11-61

CONFIDENTIAL

FOR DEPT. USE ONLY

☒ In

☐ Out

Drafted by:

Contents and Classification Approved by:

Clearances:

See last page.

CLASSIFIED FILE

CONFIDENTIAL

- 2 -

youth and vigor indicative "frontier spirit" and commending Mr. Kennedy's efforts observe all aspects Japanese society. (OFFICIAL USE ONLY)

Comment: Mr. Kennedy's visit successfully projected image of an America alert to Japan's importance and willing to listen patiently to problems or criticisms even when presented by left-wing groups, as in confrontation with Sohyo SecGen IWAI during labor roundtable or when heckled by small minority of radical students at Waseda University (WEEKA 6, Item 2). Leftist leaders will not abandon "anti-American-imperialism" line as result of visit nor will attitudes toward major trade questions, e.g. tariffs and cotton equalization fee, offshore procurement, etc. change. However, foundation of goodwill laid by visit has greatly assisted Japanese-American cooperation and has helped reduce popular response to leftist appeals. (LIMITED OFFICIAL USE)

2. Compromise on Tanaka's Statement re Okinawa Permits Diet Budget Hearings Continue (WEEKA 6, Item 3)

Socialists (JSP) agreed resume hearings on JFY 1961 second supplementary budget (passed by Lower House February 12) after Kakuei TANAKA made brief statement before closed session directors' meeting Lower House Budget Committee February 9 that his suggestion return of Okinawa be conditioned on constitutional revision and Japanese rearmament was "regrettable". JSP had earlier demanded that Tanaka appear for questioning by committee, tape be submitted of meeting with Attorney General Kennedy at which statement made, or Government declare press reports on statement inaccurate. Editorial comments on Tanaka's statement uniformly critical, emphasizing that Tanaka as LDP Policy Board Chairman should not take refuge in excuse he spoke as "private individual". (UNCLASSIFIED)

Comment: JSP certain to take advantage of Tanaka statement during scheduled party rallies beginning Fukuoka February 22 and in Upper House election campaign. Unpopularity of Tanaka's remarks indicated by serious consideration given by LDP leaders to having him withdraw from scheduled Party speech rally Feb 14 (decided at last minute, however, best defense would be bold front, which Tanaka proceeded to put up, joining in attacks on JSP-ChiCom joint communique--WEEKA 6, Item 3).

3. Socialists Push Okinawa Issue

Seizing on reversion resolutions passed by Ryukyu Legislature Feb 1 and on controversial remarks made by LDP Policy Board Chairman TANAKA in meeting with Attorney General KENNEDY (Item 2), Socialists (JSP) have interpellated extensively on Okinawa in Lower House Budget and Foreign Affairs Committee, pressing Govt to state what action it plans in response Ryukyu resolutions and to define steps it is taking to achieve return of

CONFIDENTIAL

CONFIDENTIAL

- 3 -

administrative rights. PriMin, FonMin and other GOJ representatives have replied that Okinawa not a colony, that GOJ has repeatedly requested return of administrative rights but return difficult owing to continuing tensions in Far East, and that it is more important at present to achieve improvement in welfare of Okinawan residents. PriMin stressed his hope that forthcoming KAYSEN report would provide basis for further assistance to Ryukyus. Socialists are also pushing for LDP and DSP co-sponsorship of Lower House Diet resolution which would emphasize appeal made by Ryukyuan Legislature to all UN members. LDP has responded by proposing resolution demanding return of Kuriles, Habomais and Shikotan as well as Ryukyus and Bonins, and avoiding mention of colonialism and appeal to UN. (OFFICIAL USE ONLY)

Comment: GOJ and LDP find themselves on defensive on Okinawan issue as result Okinawan resolutions and Tanaka statement. They are seeking means to show "forward looking" approach while at same time firmly rejecting implication that US administration of Okinawa is colonialist. FonOff has expressed hope that high-level US-Japan talks on cooperative efforts to assist Okinawa can begin soon to take wind out of Socialists sails. (OFFICIAL USE ONLY)

4. LDP Approves Substitute Bill on Political Violence

Liberal Democratic Party (LDP) Feb 15 approved draft of "Bill Concerning Maintenance of Democratic Order," which it expects to introduce in Upper House next week. Measure to replace Political Violence Prevention Bill, which has been blocked in recent Diet sessions by bitter Socialist (JSP) opposition (WEEKA 23, Item 1). In attempt undercut JSP criticisms, new bill incorporates recommendations of Socialist Diet member Kozo INOMATA (later rejected by JSP). Although main features similar to Political Violence Prevention Bill, and objective retained of curbing political terrorism of right and mass demonstrations of left, new draft gives somewhat less leeway to security agencies in controlling demonstrations and preventing violence before it occurs. JSP has already announced opposition to measure, and Democratic Socialists, miffed at failure Diet pass Political Violence Prevention Bill, which they co-sponsored, have refused cooperation. (OFFICIAL USE ONLY)

Comment: It appears clear from initial JSP and DSP responses that LDP is unlikely to receive cooperation from opposition on new bill. In view of late date at which introduced, and desire of Government not to jeopardize other pending legislation (e.g. budget and GARIOA ratification) or to end session with major conflict, aftertaste of which would carry over into Upper House elections, only slight chance Bill will be enacted this session. (LIMITED OFFICIAL USE)

CONFIDENTIAL

AIRGRAM NO. _____

CONFIDENTIAL

- 1 -

5. Japan-Indonesia-Netherlands

About 200 local Indonesian students engaged in rough demonstration at Dutch Embassy Feb 15 to protest continued transport of Dutch troops to West New Guinea (WNG) by regular KLM commercial flights transitting Tokyo; 3 students arrested and will be charged with illegal behaviour. FonCff promptly apologized to Dutch Embassy and lodged formal complaint with Indonesian Embassy next day. Incident followed considerable Diet criticism of GOJ's tolerance of Dutch troop movements and failure of Dutch Government to accommodate GOJ's Feb 10 request that all such troop movements be discontinued. In Diet, GOJ ministers have, on one hand, emphasized strong representations to Dutch and, on other, GOJ's legal inability to stop regular KLM flights. (UNCLASSIFIED)

Comment: Indonesian student demonstration will intensify GOJ's concern about transport of Dutch military personnel through Japan. FonCff increasingly resentful about Dutch use of legal loophole and will continue press Dutch to cooperate to extent of reducing numbers of military passengers on regular KLM flights and minimizing publicity. (CONFIDENTIAL)

MILITARY

Army-Navy-Air

6. Defense Bills

Cabinet-approved draft bills for partial amendments to Defense Agency Establishment Law and Self Defense Law submitted to Diet Feb 13. Major provisions: 1) consolidate Procurement Agency and Construction Division of JDA into new organization called Defense Facilities Agency; 2) increase over-all JDA authorized strength from 268,333 to 273,578 (includes 1,914 increase in SDF uniformed strength, GSDF none, MSDF 1,194, ASDF 720); 3) increase authorized reserve strength from 17,000 to 19,000; 4) establish Service Training Hq to administer ASDF school for service training; and 5) relocate 7th Air Wing from Yamoto, Miyagi Prefecture, to Musashi, Saitama Prefecture. (UNCLASSIFIED)

Comment: Main purpose of establishing Defense Facilities Agency is to stabilize personnel of Procurement Agency and give them more permanent status. At present classed as general government workers, bill will

CONFIDENTIAL

AIRGRAM NO. _____

CONFIDENTIAL

- 5 -

reclassify employees as "special employees," who will not be permitted to participate in union activities or to strike (exception will be 120 employees engaged primarily in labor relations, whose status will not be changed). Expected that bills will pass Diet substantially as drafted. (OFFICIAL USE ONLY)

REISCHAUER

J.S.S.

POL:JSSutterlin

pl
ALSeligmann:mjc
JSSutterlin
WHGleysteen
RCCollins

ArmAtt:LtColRFRobens
(Item 5)

ArmAtt:LtColRFRobens
NavAtt:CdrWMorgan
AirAtt:MajAFErwin

CONFIDENTIAL

AIRGRAM NO. 724 Tokyo

CONFIDENTIAL

- 2 -

controls on campaign expenditures, invalidation of election law violations, limitations on candidacies high ranking officials, etc. Although Council's recommendations already modified in Autonomy Ministry's draft law and further watered down in subsequent LDP draft, GOJ forced to postpone presentation of bill planned for Feb 23 to allow additional time for adjustment intra-Party differences. (OFFICIAL USE ONLY)

Comment: With debate on public security legislation and ILO 87 deferred, Diet will concentrate on Budget, and GARIOA and Thai yen agreements. Relatively little criticism of Ikeda within Party for low posture in part reflects consensus that he will be re-elected Party President in July and recognition by factional leaders that cooperation is probably best means to secure desired Cabinet and Party positions in reorganization expected to follow. (LIMITED OFFICIAL USE)

2. Japan-Korea

ROK CIA Director KIM Chong Pil met separately with Prime Minister IKEDA and Foreign Minister KOSAKA during Tokyo visit Feb. 20-23. Key meeting was with Ikeda and concerned solely with arrangements for high-level political negotiations. During friendly but frank session, Ikeda emphasized domestic political difficulties, especially JSP opposition, and Kim pressed for earliest possible political talks. Confidentially agreed these would begin mid-March in Tokyo, and, if necessary, cover all major issues (claims, fisheries, legal status of residents, etc.). GOJ officials informed Embassy they consider procedural arrangements very satisfactory and were particularly impressed with Kim's directness and authority. (CONFIDENTIAL)

Comment: Agreement on political negotiations in March is encouraging and consistent with recent gradual improvement ROK-Japan prospects. Sweeping generalizations not warranted, because great substantive differences remain on financial and fisheries problems, and political talks will take place against backdrop of difficult Diet session and forthcoming Upper House elections. Nevertheless, talks will constitute beginning of process without which ROK-Japan negotiations cannot succeed. (CONFIDENTIAL)

3. Japanese "Hoover Commission"

Seven-man Temporary Administrative Investigation Council, chaired by Kiichiro SATO (President Mitsui Bank), convened Feb. 15 to investigate means of increasing efficiency government administration; recommendations are to be reported by March 1964. Law establishing Council, passed by Diet last fall, accompanied by two resolutions providing that all major recommendations should be made by unanimous consent Council members, and recommendations should not lead to personnel firings.

Press conference remarks by Sato Feb. 15 that if it became clear excessive personnel standing in way of efficiency it might be necessary

CONFIDENTIAL

CONFIDENTIAL

- 3 -

to make adjustments brought immediate criticism from Sohyo Chairman Kaoru OTA (also member of Council), and from Socialists (JSP) in Lower House Budget and Cabinet Committees. Council able to resume work only after State Minister Shojiro KAWASHIMA, Director General of Administrative Management Agency, and Sato gave assurances Diet resolutions would be respected, and any personnel reductions could probably be absorbed through attrition. (UNCLASSIFIED)

Comment: Council empowered to make more far-reaching recommendations than any of series committees and commissions which have preceded it in postwar period. Although newspaper comment has supported Sato, emphasizing need for bureaucratic reform, attack on him indicates difficulties government will face if its eventual recommendations are opposed by well-entrenched Sohyo-affiliated Public Service Workers Union. (LIMITED OFFICIAL USE)

4. Anti-Nikkyoso Teachers Union Inaugurated

Long-standing efforts to unite most of anti-Nikkyoso (Japan Teachers Union) teachers groups in single organization succeeded with inauguration February 18 of National Liaison Conference of Teachers Organizations (Zenkyoren). Claiming 46,500 members in 36 prefectures, Zenkyoren will initially be organized on prefectural basis, and later change to functional basis. Inaugural convention addressed by LDP and DSP representatives. Zenkyoren platform states it will "cooperate" with all parties except JCP, but in light of its strong criticism of "class-struggle oriented" Nikkyoso (which supports JSP) unlikely Zenkyoren will cooperate with JSP. New union action policy emphasizes "respect for national culture and promotion of moral education" as means to raise educational levels. (OFFICIAL USE ONLY)

Comment: With less than one-tenth the membership of Nikkyoso, Zenkyoren faces up-hill fight in challenging well-entrenched rival. To grow, Zenkyoren will have to avoid suspicion it is tied to LDP, DSP, or Zenro. In view defections which have taken place, whenever Nikkyoso has carried out especially extreme activities, Zenkyoren may attract additional teachers who hesitated to leave Nikkyoso in absence alternative national organization. On other hand, Zenkyoren's establishment may hasten Nikkyoso's gradual shift toward moderation, which would check growth of its new rival. (OFFICIAL USE ONLY)

PSYCHOLOGICAL

5. Japanese Welcome Successful Flight of Friendship 7

U.S. space triumph in orbiting manned space vehicle given big play by all media equal to if not greater than that accorded previous Soviet flights. Keynoted by PriMin IKEDA's telegram of congratulations to President, Govt.

CONFIDENTIAL

AIRGRAM NO. 724 - Tokyo

CONFIDENTIAL

- 4 -

and political leaders, scientists, and man-in-street have joined in paying tribute to Col. GLENN and American Govt. Guests at Washington Birthday reception took occasion to add their congratulations, Sov Amb FEDORENKO remarking SovUnion glad to have company in space.

Uniformly favorable media reaction stressed three major themes: 1) U.S. has virtually overcome Soviet space lead (Yomirui alone suggested "big gap" still exists); 2) publicity given previous delays and ultimate successful effort favorably indicates American willingness stake prestige in order maintain principle of free press, which is foundation of democracy (all commentators referred critically to Soviet "secrecy"); and 3) space competition must be directed toward peaceful ends. (OFFICIAL USE ONLY)

Comment: Coming on heels of acclaim given visit by Attorney General (WEEKA 7, Item 1), Friendship 7 success has resulted in more favorable media treatment U.S. news than at any time in recent years. Impression from numerous comments to Embassy officers is that most Japanese both pleased and relieved to see notable U.S. progress manned space flight field, heretofore dominated by Sovs. (OFFICIAL USE ONLY)

REISCHAUER

POL: JGGoodyear

JSSutterlin

LabAtt:UAStraus
(Item 4)

ALSeligmann:mjc
WHGleysteen
RCCollins

NavAtt:CdrWNMorgan
ArmAtt:MajRHBeck
AirAtt:Lt.ColRHGrubb
USIS:IIzenberg

CONFIDENTIAL